

GOVERNANCE AND PRIORITIES COMMITTEE AGENDA

Monday, September 26, 2022 at 12:05 p.m.

Chair: Mayor R. Alty,

Councillor N. Konge, Councillor S. Morgan, Councillor J. Morse,

Councillor C. Mufandaedza,

Councillor S. Payne, Councillor R. Silverio, Councillor S. Smith, and Councillor R. Williams.

Item Description

1. Opening Statement:

The City of Yellowknife acknowledges that we are located in Chief Drygeese territory. From time immemorial, it has been the traditional land of the Yellowknives Dene First Nation. We respect the histories, languages, and cultures of all other Indigenous Peoples including the North Slave Métis, and all First Nations, Métis, and Inuit whose presence continues to enrich our vibrant community.

- 2. Approval of the agenda.
- 3. Disclosure of pecuniary interest and the general nature thereof.

ANNEX A

4. A presentation from Wendy Lahey, a representative from Bushkids regarding a memorandum whether to dispose of a leasehold interest in a portion of Lot 3, Block 500, Plan 4224 (adjacent to the Fieldhouse).

ANNEX B

5. A memorandum regarding whether to dispose of a leasehold interest in a portion of Lot 3, Block 500, Plan 4224 (adjacent to the Fieldhouse).

ANNEX C

6. A memorandum regarding whether to recommend/endorse a development option for the Yellowknife Airport Development 20-Year Master Plan.



<u>Item No.</u> <u>Description</u>

ADDITIONAL COUNCIL ITEMS

ANNEX D

7. A memorandum regarding whether to appoint Paul Parker as an Adjudicator pursuant to Administrative Monetary Penalty By-law No. 5054 for the City of Yellowknife.

ANNEX E

8. A memorandum regarding whether to authorize the Mayor to travel to Victoria, B.C from October 3 - 4, 2022 to attend the Livable Cities Forum.

ANNEX F

9. A memorandum regarding whether to approve the recommendations of the City of Yellowknife Community Advisory Board on Homelessness to allocate Incremental Reaching Home funding for the 2022/2023 fiscal year.

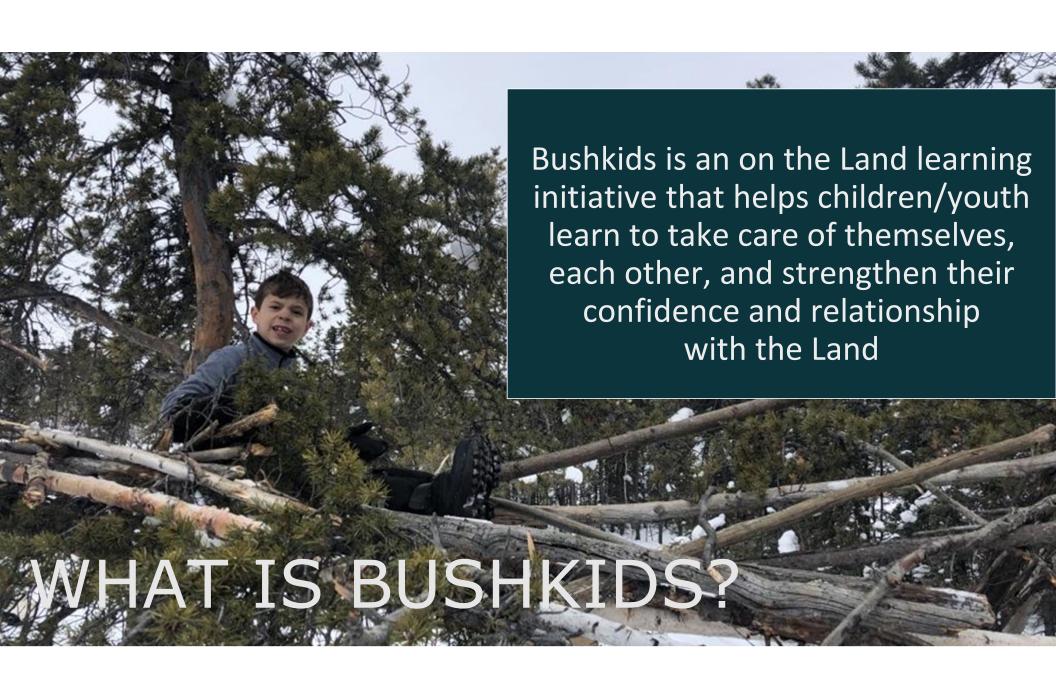
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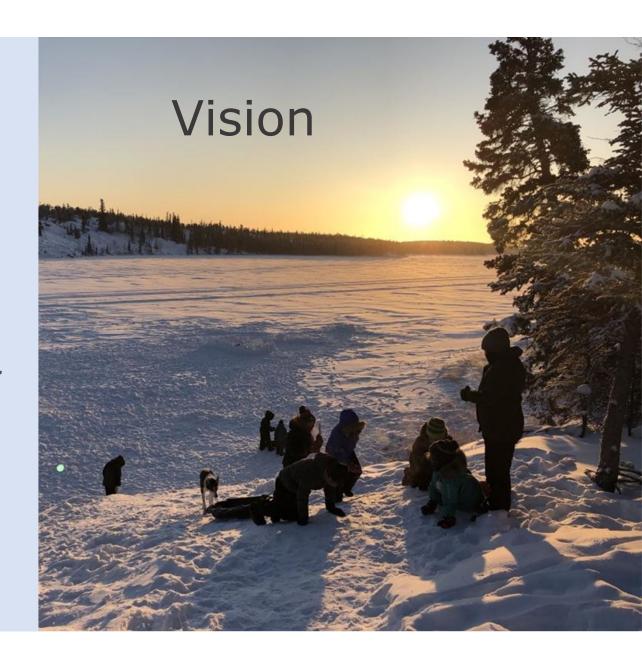


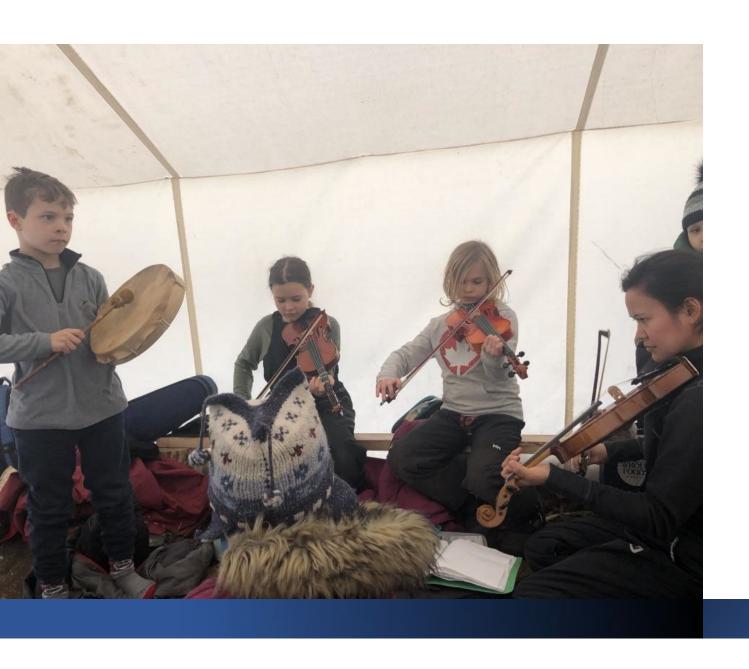
Presentation Overview

- What is Bushkids?
 - Vision
 - Principles
- What do we do in the community?
- Training and Consultation
- . Truth and Reconciliation
- Questions



A future where relationships with the Land are supported and accessible to all NWT children and educators through their communities, families and schools.





Our Principles

- The Land leads learning
- Ethical space
 The balance of Indigenous and Euro-western worldviews in ways of knowing, doing, and being.

Tuesday Bushkids Program

What do we do in the community?



Aurora College Early Learning and Childcare Program Nursing Program

What do we do in the community?



Mildred Hall
JH Sissons
K'alemi Dene
School
École Allain St. Cyr
EMES – Behchok'o
Tree of Peace
YK Playschool
Prince of Wales
Heritage Museum

What do we do in the community?

Mentorships





Training and Consulting

- Workshops: Inuvik, Fort Simpson, Fort Smith, YK, Deline, Behchok'o
- Child and Nature
 Alliance of Canada
- Ethical Space training/mentorship

Truth and Reconciliation



12. We call upon the federal, provincial, territorial, and Aboriginal governments to develop culturally appropriate early childhood education programs for Aboriginal families.

62.ii. Provide the necessary funding to post-secondary institutions to educate teachers on how to integrate Indigenous knowledge and teaching methods into classrooms.



63 iii. Building student capacity for intercultural understanding, empathy, and mutual respect.







MEMORANDUM TO COMMITTEE

COMMITTEE: Governance and Priorities

DATE: September 26, 2022

DEPARTMENT: Planning and Development

ISSUE: Whether to dispose of a leasehold interest in a portion of Lot 3, Block 500, Plan

4224 (adjacent to the Fieldhouse).

RECOMMENDATION:

That By-law No. XXXX, a by-law authorizing the City of Yellowknife to dispose of the portion of Lot 3, Block 500, Plan 4224 through a lease agreement for a term of five (5) years, with an option to renew for a further five (5) years, be presented for adoption.

BACKGROUND:

The City of Yellowknife (the "City") received a Land Application from Lahey Consulting to lease approximate 3,500 m² portion of Lot 3, Block 500, Plan 4224 (the "Subject Land") as outlined on Figure 1, located adjacent to the Arctic Indigenous Wellness Foundation ("AIWF") Camp Site. Lahey Consulting is seeking to lease the Subject Land for five (5) years with the option to renew. The purpose of the lease request is to support a seasonal business for on-the-land learning programs, which has been operating at the site for a number of seasons.

The City is the owner of the Subject Land. The Lands are to the rear/south of the Multiplex and Fieldhouse in an area also identified by the City as an off leash dog area. There is an existing Memorandum of Understanding (MOU) between AIWF and the City for adjacent lands. The AIWF portion of the land is presently being used for the purpose of an interim Urban Healing Camp (the "Camp") as outlined on Figure 1. Providing traditional indigenous health services to citizens of Yellowknife, the Northwest Territories and Nunavut; including counseling, cultural skills workshops, wellness workshops and traditional healing since 2018. The current AIWF MOU was renewed in 2022 and expires in 2027.

The applicant was provided with the terms of proceeding with the application and they understood that the recommendation may have additional requirements. The applicant was also provided the

option of withdrawing the application or selecting other property within the City. Lahey Consulting opted to move forward with the application to Council, pursuant to the Land Administration By-law. A Development Permit will be required to allow the use of "Commercial Recreation" to be permitted as a Discretionary Use in the Public Service Zone. The applicant has indicated that they will be entirely responsible for transporting or/and disposing of water and sewage.

LOT 8,
BLOCK 500, PLAN 4223

Figure 1: Proposed Lease Land – Portion of Lot 3, Block 500, Plan 4224

COUNCIL POLICY / RESOLUTION OR GOAL:

Goal #1: Delivering efficient and accountable government

APPLICABLE LEGISLATION, BY-LAWS, STUDIES, PLANS:

- 1. Cities, Towns and Villages Act S.N.W.T. 2003;
- 2. Land Administration By-law No. 4596, as amended;
- 3. Zoning By-law No. 5045;
- 4. Water and Sewer Services By-law No. 4663, as amended;
- 5. Fees and Charges By-law No. 4436, as amended; and
- 6. Tax Administration By-law No. 4207, as amended.

CONSIDERATIONS:

Legislative

Pursuant to Sections 53, 54 and 73 of the *Cities, Towns and Villages Act,* disposal of land must be authorized by a by-law specific to the subject land. Pursuant to Section 3(b)(i) of the Land Administration By-law, disposal of land in leasehold interest for a time period greater than three (3) years must be authorized by by-law.

The Land Administration By-law provides regulatory guidance regarding the review of land applications. Upon receipt of an application for land, the Planning Administrator shall review the request for compliance with this By-law and any other applicable by-law or legislation and shall:

- i. approve the use of a Lease Agreement, without a by-law if the request for a lease is for less than 3 years or a month-to-month tenancy, with certain exceptions (waterfront);
- ii. refer the request to Council if the type of application or form of disposal would require approval of Council, or if the Planning Administrator otherwise deems the approval of Council to be desirable; and
- iii. Notwithstanding Section 3(b)(i), refer all waterfront lease requests to Council.

The By-law does not provide Administrative authority to refuse land applications. Therefore, due to regulatory process indicated above, this recommendation is being presented to Council for consideration.

Zoning By-law

The subject land is zoned PS – Public Service. The purpose of the Public Service zone is to provide land dedicated for major Institutional services and Recreation Facilities that are public or quasi-public in nature. Commercial recreation services that support the public or quasi-public services may also be considered; they are Discretionary Uses in this zone.

Next Steps:

- a Development Permit application will be required;
- Decision by Council on the Discretionary Use in the PS Zone prior to the lease being finalized;
- Lease Agreement for the approved Discretionary Use solely by Bush Kids for the purpose of an on-the-land education program, at this location.

Site development factors to be considered for the Subject Land include site access/egress, utility servicing, emergency service access and parking as part of the Development Permit:

1) Access/Egress

The Subject Land does not have direct access onto an acceptable public roadway and requires access through the adjacent City-owned Multiplex/Fieldhouse property (Lot 2, Block 500) and AIWF Camp Site.

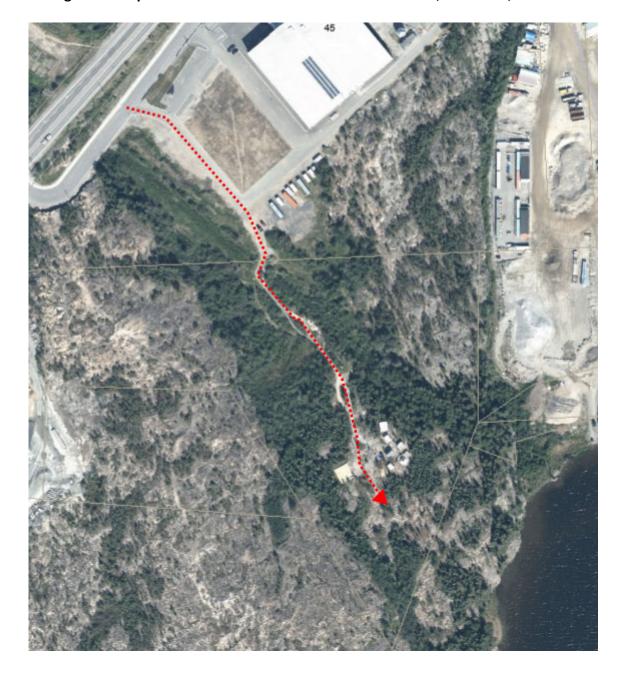


Figure 2: Proposed Access to Lease Land – Portion of Lot 3, Block 500, Plan 4224

2) Utility Servicing

Pursuant to Section 707. (4) of the Water and Sewer Services By-law No. 4663, as amended, the applicant is responsible to produce and service honey bags as the means of sewage disposal. They must use appropriate bags or containers and are solely responsible for transporting and disposing of such waste at the designated location at the City's Solid Waste Facility. The applicant has mentioned that the water will be carried in each day.

3) Parking/Loading

The proposed lease area is anticipated to be up to 3,500 m² in total area where less that 100 m² will be occupied by structures. Based on the Zoning By-law regulations, the use would require three (3) parking spaces. There is sufficient space within the proposed parking area to accommodate the required parking and loading spaces. No accessible parking spaces are required, however will be encouraged through the Development Permit process.

Financial Considerations

Approving a leasehold interest for the Subject Land the lease fees will be established pursuant to Part 9 of the Fees and Charges By-law 4436, as amended, and the annual fee will be 5% of the assessed value of the Subject Land. The estimated assessed value for the Subject Land is \$41,000.00, equating to an annual fee for 2022 of \$2,000.00. An environmental security deposit to address any land-use concerns will also be retained by the City for the duration of the lease. The Tenant will be responsible for minor maintenance and all utilities, snow removal and grounds keeping.

Lease Agreement

Subject to Council approval of the disposal by-law, Administration will finalize the five (5) year lease agreement with Lahey Consulting.

Key considerations for a lease agreement, pursuant to Land Administration By-law No. 4596, Fees and Charges By-law No. 4436, Building By-law No. 5058 and the City's Real Property Acquisition and Disposal Policy, include:

- Term: a 5-year lease was requested;
- Area: a portion of Lot 3, Block 500 was requested, with a land area of approx. 3,500 m² (see Figure 1);
- Annual lease fee: 5% of the assessed value unless the Senior Administrative Officer has waived the fee in whole or in part. The annual lease fee based on the assessed value of the requested site area is \$2,000;
- Environmental security deposit: \$10,000;
- Insurance: for public liability at a minimum of \$2,000,000 with the City included as additionally insured;
- Property taxes: subject to the Tax Administration By-law;
- Building Permit: in accordance with the Building By-law for all structures on site; and
- Easement or Access needs to be addressed: Land access through Lot 2, Block 500.

ALTERNATIVES TO RECOMMENDATION:

1. That Council deny the request to lease a parcel of land identified as a Portion of Lot 3 Block 500 Plan 4224.

RATIONALE:

The City has received a lease application to run a seasonal business for on-the-Land learning programs. The Land Administration By-law requires Council approval of land applications for leasehold interests longer than three years.

The use of municipal land by a third party must be authorized. The Subject Land is not required for municipal purposes for the foreseeable duration of the lease. Granting the lease with Lahey Consulting will provide a source of revenue to the City. Should the Subject Land need to be reclaimed by the City for future development purposes, the City will exercise that option in accordance with the terms and conditions of the Lease Agreement.

ATTACHMENTS:

- 1. Land Application No. PL-2018-0129 submitted by Lahey Consulting (DM# 705705);
- 2. Map showing proposed lease area (DM# 705259);
- 3. By-law No. XXXX, a by-law authorizing the City of Yellowknife to enter into a lease agreement with the Lahey Consulting for Lot 3, Block 500, Plan 4224 (DM# 705707);
- 4. Schedule A to By-law No. XXXX (DM# 705259); and
- 6. Supporting materials provided by Lahey Consulting (DM# 708902 and DM# 708901).

Prepared: August 10, 2022; PN Revised: Sept 16, 2022; CW

PL-2022-0129

Land Application Form

Planning and Development Department City of Yellowknife

PAID



JUN 3 0 2022

I/We hereby make application for Land und etite/provisions of the plans and supporting information submitted herewith and which form a part of this application.

| Applicant Information | on | | |
|---|--|--|--|
| Applicant Name | Lahey Consulting - Bushkids | | |
| Age 19+ | YES_X NO | | |
| Applicant E-mail | | | |
| Civic Address of Applicant | | | |
| Mailing Address of Applicant | | | |
| Applicant Telephone(s) | Home: Work or Cell: | | |
| Land Information | | | |
| Application purpose | LEASE X PURCHASE | | |
| Area of Land (in square metres) | 2 1 | | |
| Description of Land (attach a map) | If the land you are applying for is surveyed, list Lot Block Plan If the land you are applying for is un-surveyed, describe the location and attach a map. Two maps are attached. The location is directly adjacent to the AIWF Healing Camp. We could place our lease adjacent to that of the AIWF. They are very supportive of our application lease. | | |
| Proposed Developm | nent (attach more pages if necessary) | | |
| What is on the Land now? | Bushkids has been operating on a small seasonal scale on this site for the past 4 years (May - Aug). | | |
| What are you proposing to develop or change (subject to permit approval)? | We would take a very simple approach by putting in non-permanment structures such as a shed (12'x16') and two wall tent frames (14'x16' and 10'x12'). We would improve accessibility (gravel trail) for a short section beyond the AIWF Healing Camp and maintain the permanent firepit and bench seating. Operational hours would be 3 days per week from 9am-5pm and a few weekend workshops per year. Washrooming will be done at the Field House however a small space will be used for a honeybucke/privyt. Water will be carried in each day. Educational, land based activities include nature exploration, play based learning, cooking, local cultural crafts, fort building, survival skills, Wiilideh langauge development. | | |
| Describe current access and services? | A gravel path to the site is complete to the AIWF healing camp. There is water or sewer services available nearby at Field House. | | |
| Estimated start and completion dates | Estimated Start: August 2022 Completion Dates: requesting a 5 year lease with the option to renew The use of the property being applied for will take place for the term of the lease. | | |

Land Application Form

Planning and Development Department City of Yellowknife



| How does the proposal fit into the City's General Plan? | Please see attached. | |
|---|---|--|
| How does the proposal comply with the City's Zoning By-law? | Please see attached. | |
| What is the impact on neighbours and water bodies? | There is no impact to the water body (Kam Lake). The closest neighbour is the Healing Camp and we have a very good working relationship. The Healing Camp has proposed to partner in some youth programming and are very supportive of our application for a lease. | |

- The undersigned agree that failure to comply with any terms and conditions of the Lease (or Option to Purchase) will be grounds for cancellation of the said instrument, and recovery of all associated costs by the City of Yellowknife.
- 2. The undersigned certifies that the information provided in this application is true and correct.
- The construction of buildings or any other improvements must conform to all City of Yellowknife by-laws, regulations, and policies.
- 4. Application fee of \$500.00 must be submitted with application. In the event that a Land Application is not processed, \$300.00 of the Land Application Fee will be refunded.
- 5. Any business, corporation, or society must provide proof of being in good standing in accordance with the provisions of the *N.W.T. Societies Act* or other relevant *Act*, by-law, or policy.
- Any application which does not include the required information will be held until all information has been received.
- 7. All applications will be reviewed pursuant to the Land Administration By-law, and any other relevant City by-laws.

| Signature of Applicant | hyphry | Date | June 27, 2022 |
|-------------------------------|--------|------|---------------|
| Signature of Co- Applicant | | Date | |

| FOR OFFICE USE ONLY: | |
|----------------------|--|
| | |
| Fee Paid: \$500.00 | |
| GL #: | |
| | |

Lease Application – Lahey Consulting (Bushkids) June 28, 2022 Bushkids.ca

How does this fit the City's General Plan?

The natural area near Kam Lake that is used by Bushkids for educational programming fits within the overall designation of "Recreation Hub" in the Community Plan; it fits well with other public facilities in the immediate area. We note that one of the overarching principles in the Community Plan is Reconciliation with all Indigenous peoples that are represented in the City and region. At Bushkids, the philosophy and practice that we teach and aim to embody is one of "ethical space" where Indigenous and euro-Western worldviews co-exist in a mutually respectful and welcoming space.

Bushkids strives to make our programming as accessible as possible to children and families throughout the City, with subsidies available for lower-income families and prioritization for BIPOC families. Bushkids has established a partnership with the NWT Literacy Council to ensure the program includes new immigrant families.

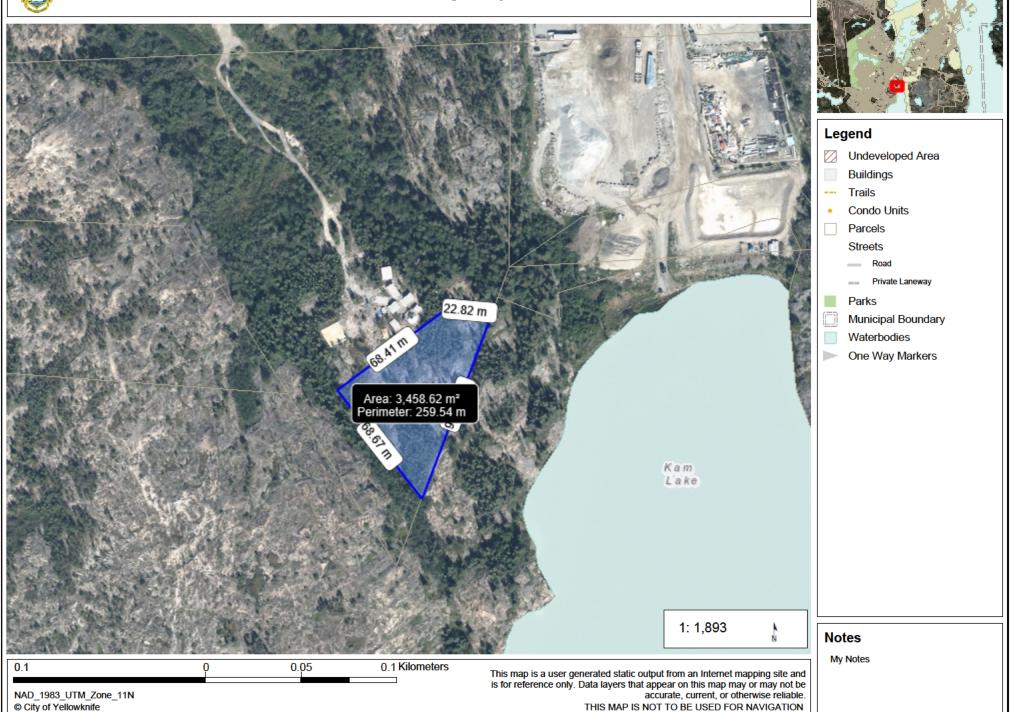
Bushkids is a social enterprise founded in an ethical space by Chloe Dragon Smith and Wendy Lahey. Bushkids supports land-based learning for children but also provides mentorship for many local teachers, organizations and Aurora College students to ensure that it is accessible in public education settings and not a fee for service. Bushkids hires local knowledge holders and Elders to share language, culture and teachings while in a space that is culturally relevant and welcoming. Significant local partnerships include YK1, YCS, CSFTNO, Tłįchǫ Government, Tłįchǫ Community Services Agency, the Prince of Wales Heritage Museum, Aurora College, GNWT ECE, GWNT ENR, the Tree of Peace and Yellowknife Playschool. We cannot meet the demand for this meaningful work until we have a more established site with some simpler infrastructure and a small storage space. We would welcome a future collaboration and partnership through programming or training with the City of Yellowknife.

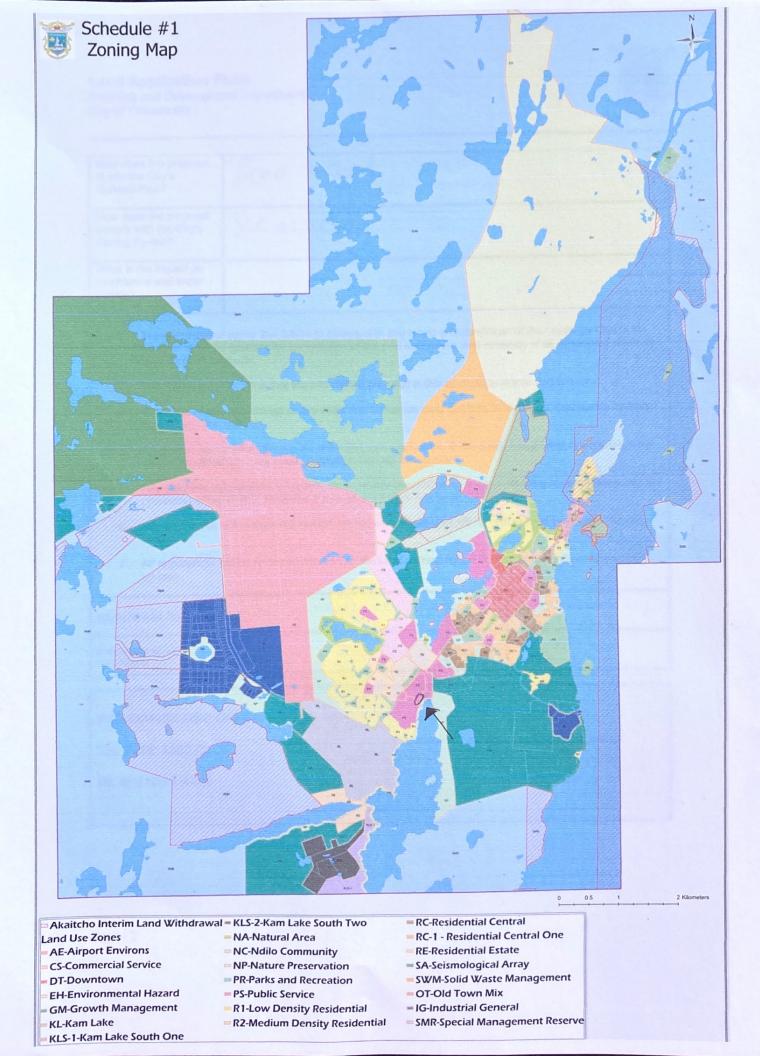
How does the proposal comply with the City's Zoning By-Law?

The area used by Bushkids is located within the zone of "Public Service" and immediately adjacent to a "Nature Preservation" zone. Educational facilities are one of the permitted uses in the Public Service zone. The Bushkids program actively seeks to promote the preservation of the surrounding natural areas by supporting younger generations to develop a hands-on and holistic appreciation of the Land.



My Map







City of Yellowknife Business Licence

Lahey Consulting No: 03 007812

Is hereby licenced under the terms of By-law No. 3451 to carry on the following business in the City of Yellowknife:

Consulting

Office/Project Location:

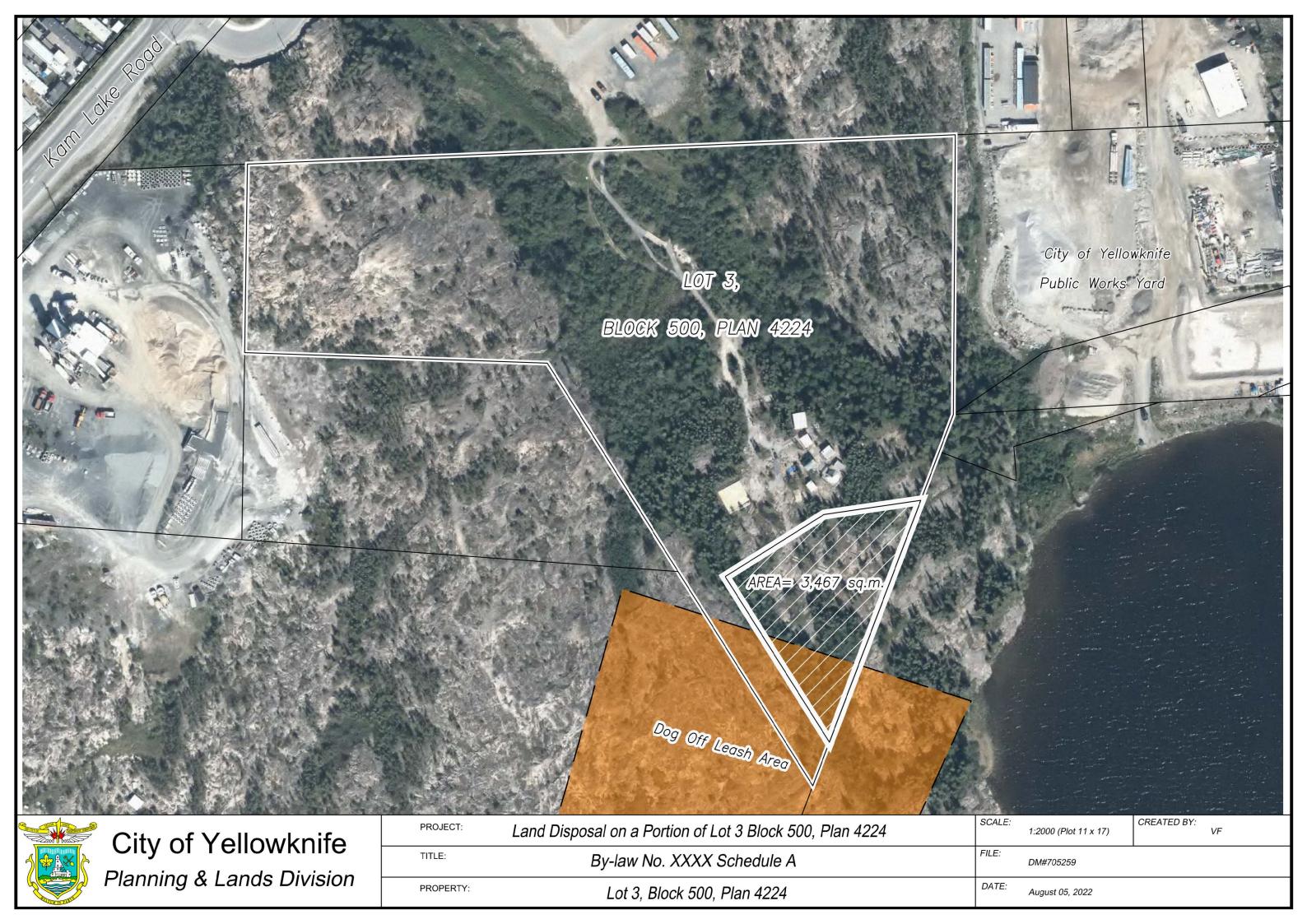
This licence is granted subject to the observance by the licensee of all applicable By-laws of the Corporation of the City of Yellowknife, Territorial Acts and other Statutes, and unless otherwise forfeited, will expire on the date shown.

CONDITIONS:

Expiry Date: **Mar 25, 2023**

Authorized Representative City of Yellowknife

Allesin Maley





BY-LAW NO. XXXX

BLXXX

A BY-LAW of the Council of the Municipal Corporation of the City of Yellowknife in the Northwest Territories, authorizing the Municipal Corporation of the City of Yellowknife to dispose of a leasehold interest in land for the Municipal Corporation of the City of Yellowknife, in the Northwest Territories.

PURSUANT TO Section 54 of the Cities, Towns and Villages Act, S.N.W.T., 2004, c. 22;

WHEREAS the said parcel of land is available for disposal by the Municipal Corporation of the City of Yellowknife;

NOW, THEREFORE, THE COUNCIL OF THE MUNICIPAL CORPORATION OF THE CITY OF YELLOWKNIFE, in regular sessions duly assembled, enacts as follows:

APPLICATION

- 1. That the Municipal Corporation of the City of Yellowknife is hereby authorized to dispose of a leasehold interest in that parcel of land more particularly described as:
 - All that potion of Lot 3, Block 500, Plan 4224, Yellowknife, as shown on Schedule "A" attached hereto and forming part of this by-law.
- That the Mayor and City Administrator of the Municipal Corporation of the City of Yellowknife, or lawful deputy of either of them, are hereby authorized in the name and on the behalf of the Municipal Corporation of the City of Yellowknife, to execute all such forms of application, deeds, indentures, and other documents as may be necessary to give effect to this By-law and to affix thereto the corporate seal of the Municipal Corporation of the City of Yellowknife as the act and deed thereof, subscribing their names in attestation of such execution.

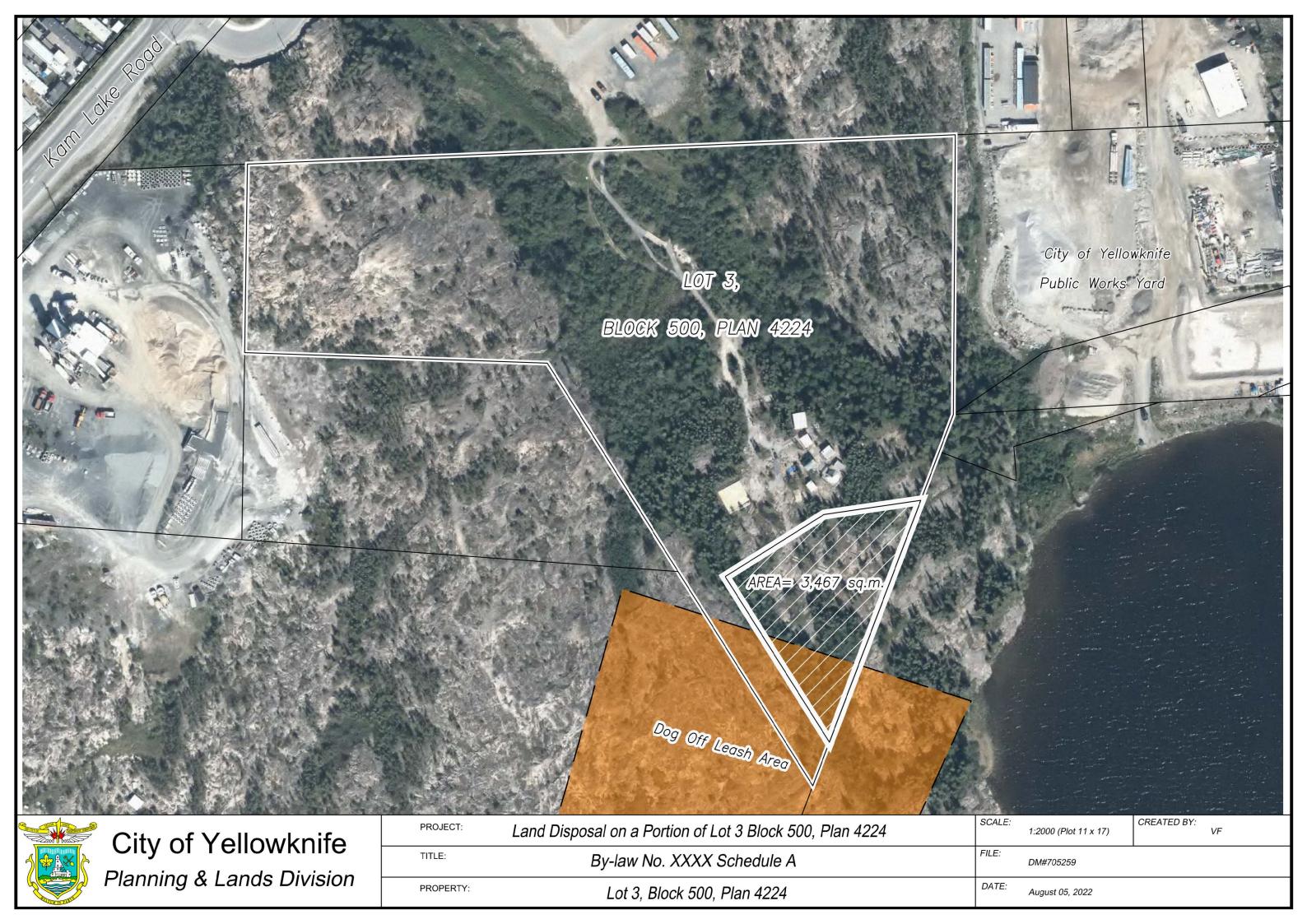
EFFECT

3. That this by-law shall come into effect upon receiving Third Reading and otherwise meets the requirements of Section 75 of the *Cities, Towns and Villages Act*.

DM# 705707 Page 1

By-law No. XXXX **BL XXX** Read a First time this day of , A.D. 2022.

| | Mayor |
|--|---------------------|
| | City Manager |
| Read a Second Time this day of | , A.D. 2022. |
| | Mayor |
| | City Manager |
| Read a Third Time and Finally Passed this | day of, A.D., 2022. |
| | Mayor |
| | City Manager |
| I hereby certify that this by-law has been made i Towns and Villages Act and the by-laws of the Muni | |
| | City Manager |



Below you can see the Bushkids simple layout of two walltents and fire pit.













Additional Information about Bushkids

Re: Lease Application

Thursday Sept 8, 2022

Bushkids and Reconciliation

We founded Bushkids with the intention of driving change so that on-the-Land learning would become accessible to everyone. We believe the opportunity to learn on the Land is essential to everyday life - not an add-on and certainly not a privilege. People in the NWT have been learning on and from the Land since time immemorial - it is ultimately what makes us peoples of this place. The Land is the foundation for our cultures, languages, and knowledge systems.

With the initial support of The City of Yellowknife, the Bushkids Program began as a training ground and demonstration site - a place to experiment and learn best practices and models. While we appreciate the positive impact our program has made on the children who have attended, private programming is simply not accessible to everyone. If there is going to be robust on-the-Land learning in the NWT, we believe it must be embedded into the community where children are learning - it must be embedded into public schools and with families.

Calls to Action #10 and #12 call for the development of culturally appropriate programming and education for Indigenous families and children. We respond to these Calls to Action with a focus on working with decision-makers to support self-determined models of on the Land learning in the NWT. This means putting resources towards increased community capacity so that communities, schools and organizations can develop their own initiatives. We want to share a vision of the future where experiential, place-based learning is supported in schools all across the territory, integrated as a regular and routine part of their curriculum. This, as opposed to a bigger private program, is where we are putting our energy and resources.

The Bushkids site is a unique demonstration site where we offer training and workshops to participants from across the NWT.

Who attends Bushkids during the Tuesday Program?

Bushkids serves a very diverse population. For example, this fall:

- 12/16 participants are Indigenous
- 14 children are funded to participate
 - o three families are children of new immigrants funded by NWT Literacy Council
 - o four children are funded by the North Slave Métis Alliance
 - four children are funded by DeBeers
 - three children are partially funded by the Lawson Foundation



This is the first time in four years that we have been able to provide funding for so many families to access the program. We have an enormous waitlist but prefer to support and mentor local schools and teachers to provide Land based learning so that it is accessible to everyone in the public education system.

Who attends Bushkids for the mentorship program?

For the past four years, Bushkids has mentored teachers and daycares in Yellowknife, N'dilo and Behchok'o to include Land based learning on a weekly basis into their pedagogy. Bushkids spends 6 weeks on the Land (one day per week) with the teacher and their students, modeling how Land based learning can influence their pedagogy while working inside the mainstream education system. The Prince of Wales Museum has provided partial funding for many of these mentorships.

Creating Ethical Spaces

Chloe's policy paper through the Jane Glassco Fellowship, *Creating Ethical Spaces:*Opportunities to Connect with Land for Life and Learning in the NWT, presents opportunities to expand and integrate on-the-Land learning into daily life in the NWT.

https://gordonfoundation.ca/resource/chloe-dragon-smith-policy-paper/

Bushkids is unique because founders Wendy Lahey and Chloe Dragon Smith, as well as all staff, are fully committed to working in an ethical space where Indigenous and non-Indigenous worldviews are equally valued and respected. Most educational settings are driven predominantly by a Euro-Western approach and are not in balance with Indigenous ways of being, knowing and doing. Bushkids explicitly works hard to bring that balance into everything they do and every decision that is made. As a result of this commitment to work in an ethical space, Bushkids is often asked to facilitate workshops about ethical space across Canada.

Relationship with Arctic Indigenous Wellness Foundation

A very unique opportunity for Bushkids and the AIWF is that we are neighbours. We have a very positive relationship that is generous and supportive. We are so grateful for the guidance and knowledge we are gifted from the elders and staff of the AIWF. Bushkids is welcoming to the children of clients who are visiting the AIWF healing camp and we hope to do this more regularly with the support of Jordan's Principle.



MEMORANDUM TO COMMITTEE

COMMITTEE: Governance and Priorities

DATE: September 26, 2022

DEPARTMENT: Planning and Development

ISSUE: Whether to recommend/endorse a development option for the Yellowknife

Airport Development 20-Year Master Plan.

RECOMMENDATION:

That Council:

- 1. Not endorse a specific option for Yellowknife Airport; and
- 2. Direct Administration to write a letter to the Government of the Northwest Territories outlining the City interests and considerations related to any 'Future Yellowknife Airport Development 20-Year Master Plan' options.

BACKGROUND:

Dillon Consulting, representing the Government of the Northwest Territories (GNWT), held two (2) Yellowknife Airport stakeholder sessions on February 1 and 2, 2022. Five (5) development scenarios were presented to participants for comments and discussion. The City Manager, Director of Planning and Development and Director of Economic Development and Strategy attended and participated. A presentation was made to Council on June 6, 2022 highlighting two selected options.

The City of Yellowknife is supportive of the re-development of the Yellowknife Airport. Yellowknife Airport is essential to the city, and the territory, in many ways; logistical, economic, social, medical, tourism, etc. The Airport is the primary airport facility for passengers and cargo. Owned by the GNWT Department of Infrastructure; the City of Yellowknife has no zoning authority over the airport lands.

March 2008, **GNWT** created Yellowknife Development In the the Airport Plan (https://www.inf.gov.nt.ca/sites/inf/files/resources/yellowknife airport development plan 2008.pdf). Airport development has direct and indirect impacts on land use adjacent to and throughout the city. As one of the largest employment centres in Yellowknife, it generates significant economic benefit. The City wishes to support and promote collaboration as the airport focuses their future planning and development objectives outlined in the Airport Development 20-Year Master Plan (2022).

COUNCIL POLICY / RESOLUTION OR GOAL:

Goal #1: Growing and diversifying our economy

Goal #2: Delivering efficient and accountable government

Goal #3: Ensuring a high quality of life for all, including future generations
Goal #4: Driving strategic land development and growth opportunities

Motion #114-22 That Administration be directed to bring forward a Memorandum to Committee

recommending a development option for Yellowknife Airport that would serve

the City of Yellowknife and residents' best interest.

APPLICABLE LEGISLATION, BY-LAWS, STUDIES, PLANS:

1. Cities, Towns and Villages Act S.N.W.T. 2003;

- 2. Community Planning and Development Act, S.N.W.T. 2011;
- 3. Community Plan By-law (2020) No. 5007;
- 4. City of Yellowknife 2020-2024 Economic Development Strategy;
- 5. City of Yellowknife and YKDFN Joint Economic Development Strategy (2021);
- 6. Tourism Strategy (2014);
- 7. Retail Revitalization Strategy;
- 8. City of Yellowknife Vision for Downtown Revitalization;
- 9. Urban Design Initiative (2010);
- 10. 2010 Smart Growth Development Plan; and
- 11. City of Yellowknife Visitor Services Strategy.

CONSIDERATIONS:

Financial Considerations

Financial impacts of new development at the Airport considered by the City of Yellowknife include taxation, utilities, infrastructure and lost revenue opportunities. The City of Yellowknife should request a formal contribution agreement be entered into to address third party leases of Airport lands, associated taxes and servicing accounts. At present the City of Yellowknife is unable to ensure the fair contribution through the payment of taxes as the lands leased are owned by the Airport. Where land leased is not used for directly related airport activities, they are not currently covered through the GNWT Grants in Lieu of Property Taxes policy. This requires the City to seek payment from a leaseholder, where the GNWT is the actual property holder. Past experience with these situations have proven difficult for the City when a leaseholder does not pay taxes or a utility account. The solution is that the GNWT and the City enter into an agreement which outlines that the City is paid taxes due for third party lease lots and for services accounts, by the GNWT as the land owner. Alternatively, the GNWT could update their policy to include this situation in their approved grant in lieu of taxes formula. The City requests that before new lots are created and leased at the airport to third party businesses this matter be addressed in fairness to the City and its taxpayers.

The development designs presented will require upgrades to municipal infrastructure, specifically roads, water and sewer. The City does not current have plans or funding available to upgrade existing roads nor to extend municipal services to the airport. The GNWT is asked to include as part of their

development plans and budget, considerations to cover the cost of upgrades and extensions to service their proposed new facility development.

Careful consideration and consultation with the City regarding the land uses permitted on developed Airport lands are encouraged. The City has numerous initiatives in progress related to downtown development, support of the tourism industry, smart growth development and design and is in the process of significant land transfers from the GNWT for development purposes within the city proper. The development at the Airport should not contradict or compete with these initiatives. Development at the Airport should not mean lost development from other areas of the City. These lost opportunity costs to the City and taxpayer have potentially significant financial impact to the city, its businesses and its residents.

Economic Development

The City of Yellowknife has completed numerous studies related to economic development, tourism, growth and development within the city. It is important for the goals and objectives of these plans to be supported through future development at the Airport. Collaboration with the City, the Chambers of Commerce and areas businesses will result in net overall benefit for all. These studies should be reviewed and referenced in development planning exercises related to the Airport to ensure symmetry. At minimum the following studies are directly related:

- a) City of Yellowknife 2020-2024 Economic Development Strategy;
- b) City of Yellowknife and YKDFN Joint Economic Development Strategy (2021)
- c) Tourism Strategy (2014);
- d) Retail Revitalization Strategy;
- e) City of Yellowknife Vision for Downtown Revitalization;
- f) Urban Design Initiative (2010);
- g) 2010 Smart Growth Development Plan; and
- h) City of Yellowknife Visitor Services Strategy.

Public Infrastructure

The City of Yellowknife requests the opportunity to discuss infrastructure needs with the Airport in advance of final decisions being made regarding future lands use development. Municipal Services, including roads, sewer, and water, need to be reviewed to ensure adequate infrastructure is planned for and costs are included in development estimates. Specifically, direction, timelines, costs related to municipal service extensions and upgrades in capacity within existing infrastructure, need to be provided for by the GNWT. At present the City does not have service expansion plans nor existing capacity to service development at the Airport.

Planning Considerations

Land use planning initiatives undertaken by the City in the vicinity of the Airport consider the long-term operation and economic benefit provided through its operation. Past and present City development decisions aim to separate sensitive land uses (residential, institutional) from Airport lands. Land use compatibility between major infrastructure facilities and sensitive lands uses are planned to avoid, minimize or mitigate potential adverse effects from odour, noise and other contaminants produced. This is done to minimize risk to public health, facilitate public safety and to ensure the long-term operational and economic viability of the Airport.

Airport development options presented to Council included new land uses proposed toward the direction of existing residential development. Consultation on mitigating impacts are encouraged with both the City and area residents. It is preferable that alternative locations for the proposed expansion be given thorough evaluation before a final determination is made. The City will be considerate of confirmed future planned development areas and update our land use planning documents to discourage land uses, especially sensitive ones, from locating where potential hazards, conflict or safety hazards are identified.

ALTERNATIVES TO RECOMMENDATION:

Recommend that the City endorse both 'Future Yellowknife Airport Development 20-Year Master Plan' options, presented by the Government of the Northwest Territories.

RATIONALE:

An Airport is among the largest investments the GNWT makes within the City of Yellowknife. The success of the Airport affects the economic growth and development within the City and the region. Good Airport services are an important factor in continuing to support our growing economy and providing consistent cargo and travel options for residents and visitor alike. The City has no authority over land use planning upon Airport lands. The City seeks to build upon existing relationships, to create formal agreements with the Airport authority to ensure continued and/or extended provision of services, for a fair price, with a measurable benefit to both the City and the Airport.

ATTACHMENTS:

Yellowknife Airport Presentation to Governance and Priorities Committee Meeting June 6, 2022 (DM #709356).

Prepared: August 2, 2022; CW Revised: Sept 21, 2022; CW

Yellowknife Airport (YZF) Where The North Connects

Consolidated Master Plan Review June 6, 2022





Overview

Scenarios

Aircraft & Passenger Movements

Community Engagement



Overview

Yellowknife Airport

Mission

To provide and promote safe, secure, reliable and sustainable air transportation that drives economic development through partnerships that strengthen connections, capture opportunities and embrace innovation.

Overview

- 24/7 Certified Airport
- Two intersecting Runways
- NAV Canada Tower with 24-7 (Flight Service Specialist)
- · Cat 6 Aircraft Rescue & Fire Fighting
- Full Service ATB
- On-site Airfield Maintenance

Air Terminal Building

- Built in 1967
 - Modified and addition added in 1998
 - Addition added in 2005

What is a Master Plan

- It is a recommendation for capital investment in the short, medium and long term to meet current and future demand.
- It provides a clear vision to guide airport development and business strategy over a 20 year period.
- It includes not only the needs for infrastructure, for example: the Terminal; Combined Services Building; apron; taxi-ways and runways; but also the land needs associated with the airport. Land use planning is a critical component related to the long-term growth and sustainability of an airport.
- The location of the Terminal is an economic driver for the development of airport activities (airside development, logistics, cargo facilities, etc.)
- For YZF, land use planning and groundside development hinge on where the construction of a new ATB is planned.
- Triggers in air passenger and aircraft movement will determine when the future development of the Air Terminal Building will move forward.

Work Completed to Date

Stantec - 20 year Master Plan

• Completed in 2018

MXD Development Strategist Ltd. - Market/Economic Analysis

Completed Market/Economic Analysis in 2019

Dillon - Consolidated Master Plan

- Review/Analyze the Stantec and MXD documents
- Update air traffic and passenger projections (due to COVID-19 impacts)
- · Conduct stakeholder engagements

Purpose of the Consolidated Master Plan

Dillon has been tasked with...

- Reviewing the past development options;
- Plans and analyses in the Stantec Master Plan and the MXD Market/Economic Analysis;
- Conduct stakeholder engagement on the existing options;
- Recommending a development option for the airport, and prepare a consolidated report.



Scenarios

Scenarios based on the MXD Market/Economic Analysis and Stantec Reports

Scenario 1

Redeveloping the Existing Terminal Location

Scenario 2

Redeveloping the North Area (Reclaiming Existing Leases)

Scenario 3

Development of the South Area

Scenario 4

Development of South Area plus Retail

Scenario 5

Development of the West Area



Scenario 1: Redevelop Existing Terminal Area



Scenario 1: Redevelop Existing Terminal Area

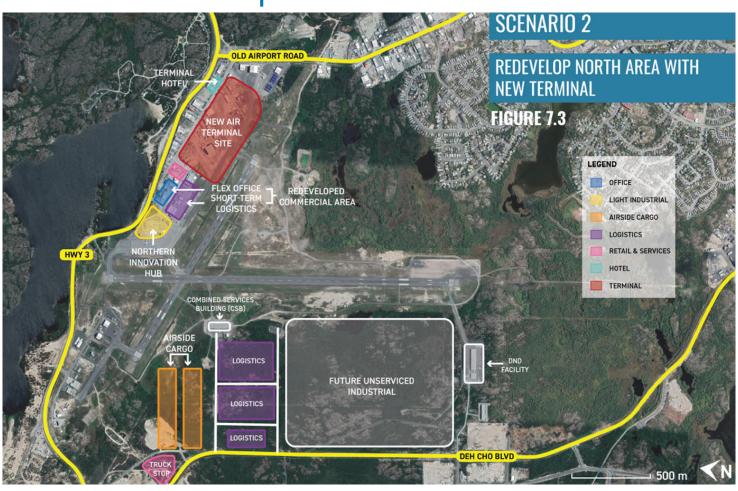
Competitive Strengths

- Leverages existing terminal building
 less expensive
- Recognize gateway to Yellowknife from Highway 3
- Established critical mass of aviation and cargo activity

Challenges

- Limited space and growth potential
- Fragmented property pattern
- Renovation of terminal only extends end of life of building
- Doesn't allow for future airside commercial/industrial lease lots

Scenario 2: Redevelop North Area with New Terminal



Scenario 2: Redevelop North Area with New Terminal

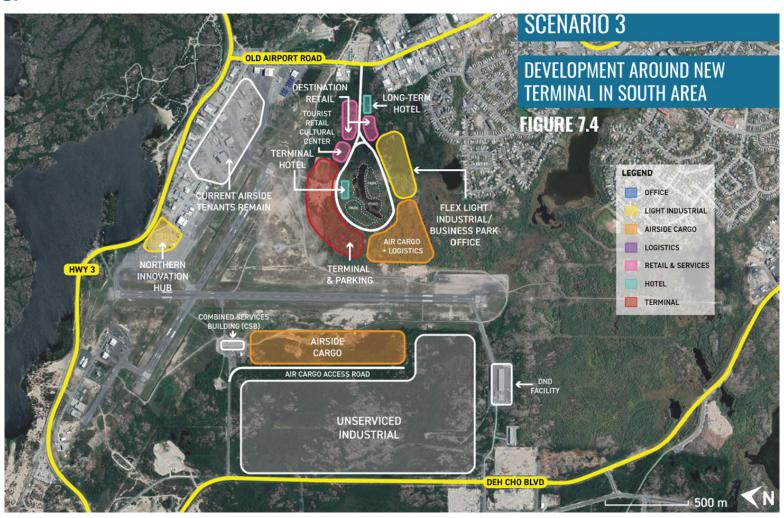
Competitive Strengths

- At "Gateway Location" of Highway
 3 and Old Airport Road
- Established critical mass of aviation and cargo activity
- Short distance to existing water lines on Old Airport Road
- Potential commercial and industrial uses

Challenges

 Migration/relocation of existing airside row tenants would be complex, expensive and take up to 20+ years recognizing the current land lease agreements and terms.

Scenario 3: Redevelop around the New Terminal in South Area



Scenario 3: Redevelop around the New Terminal in South Area

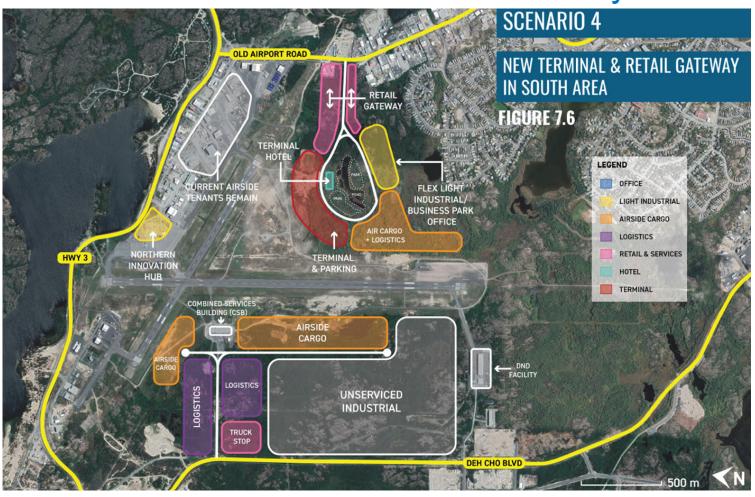
Competitive Strengths

- Adjacent to Highway 3/Old Airport Road "Gateway Location"
- Short distance to existing piped services
- Re-use of the existing terminal building
- Places new terminal between two runways and close to City
- Ample space for terminal operations growth and expansion
- Opportunity to cluster air cargo/logistics next to air terminal

Challenges

 Status of available developable area would need to be confirmed to recognize any physical/environmental constraints

Scenario 4: New Terminal & Retail Gateway in South Area



Scenario 4: New Terminal & Retail Gateway in South Area

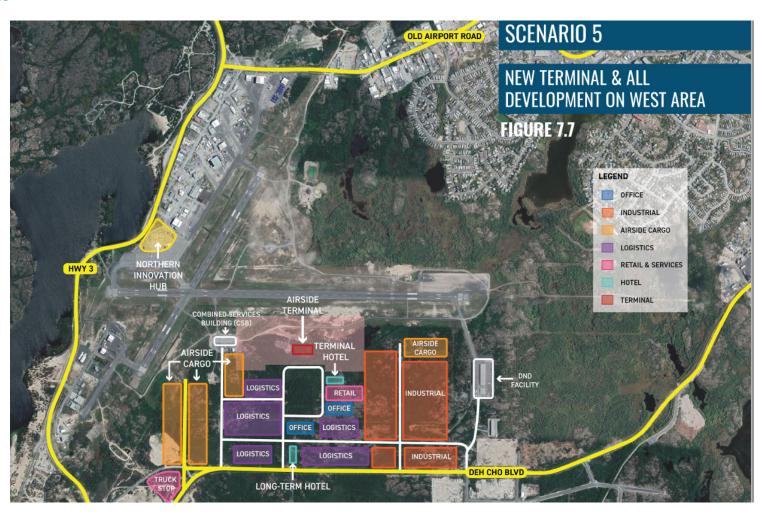
Competitive Strengths

- Adjacent to Highway 3/Old Airport Road "Gateway Location"
- Shortest distance to existing water and sanitary sewer services
- Places new terminal between two runways and close to City
- Ample space for terminal operations growth and expansion
- Opportunity to cluster air cargo/logistics next to air terminal
- Potential for commercial/industrial uses close to air terminal

Challenges

 Status of available developable area would need to be confirmed to recognize any physical/environmental constraints

Scenario 5: New Terminal & All Development on West Area



Scenario 5: New Terminal & All Development on West Area

Competitive Strengths

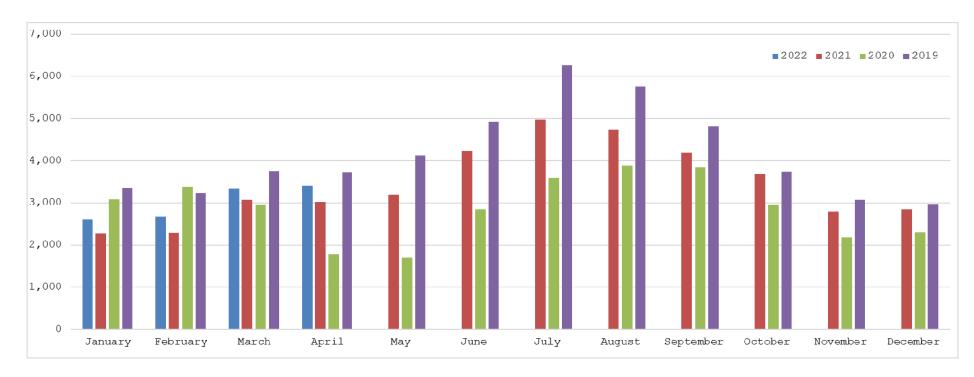
- Industrial/commercial truck route on Deh Cho Blvd.
- Clusters new commercial/industrial development with new air terminal and airside cargo areas
- Ample space for terminal operations growth and expansion
- Ample space for airside, cargo, commercial, logistics and industrial development

Challenges

- Area is currently undeveloped
- Long distance to existing water and sanitary sewer services
- Long distance from critical mass of existing airport infrastructure and City
- Not near gateway intersection at Highway 3/Old Airport Road
- Status of available developable area would need to be confirmed

Aircraft & Passenger Movements

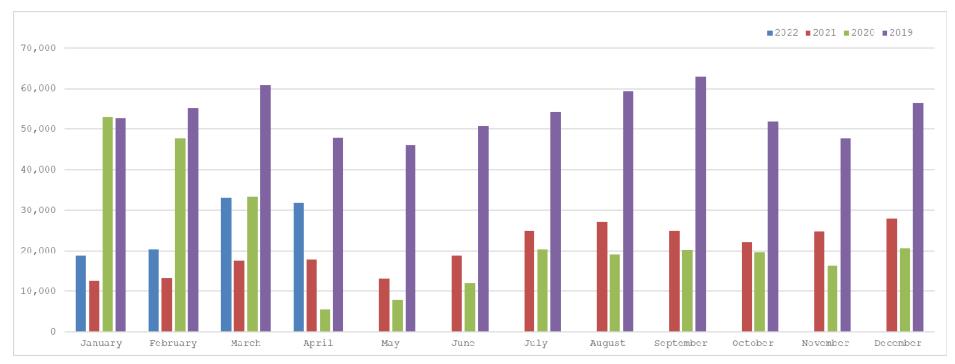
Aircraft Movements



Total Aircraft Movements

| Year | 0004 | 2000 | 2010 | 0004 0040 | % change 2021 vs |
|-------|--------|--------|--------|--------------|------------------|
| | 2021 | 2020 | 2019 | 2021 vs 2019 | 2019 |
| Total | 41,319 | 34,497 | 49,747 | -8,428 | -17% |

Passenger Movements



Total Passenger Movements

| Year | % change 2021 vs | | | | | |
|-------|------------------|---------|---------|--------------|------|--|
| | 2021 | 2020 | 2019 | 2021 vs 2019 | 2019 | |
| Total | 244,903 | 275,793 | 646,030 | -401,127 | -62% | |

Community Engagement

Community Engagement

From the initial 5 options, it was determined that 2 options would presented to the General Public.

Scenario 1 – Was not included in the engagement, as it has been identified there is no room to grow.

Scenario 2 – Was not included in the engagement, as it was too costly and would cause major disruption to current tenant operations.

Scenario 3 & 4 – were grouped together to as first option.

• Option 1: A new terminal building and associated airside development will be built at the junction of the two runways.

Scenario 5 – was set as the second option.

 Option 2: A new terminal building and associated airside development will be built on the west side of the airport on the Deh Cho Boulevard Truck Route





Questions?



MEMORANDUM TO COMMITTEE

COMMITTEE: Governance and Priorities/Council

DATE: September 26, 2022

DEPARTMENT: Administration

ISSUE: Whether to appoint Paul Parker as an Adjudicator pursuant to Administrative

Monetary Penalty By-law No. 5054 for the City of Yellowknife.

RECOMMENDATION:

That pursuant to s.17 of Administrative Monetary Penalty By-law No. 5054 Paul Parker be appointed for a two (2) year term as an Adjudicator for the City of Yellowknife.

BACKGROUND:

The City of Yellowknife recently adopted Administrative Monetary Penalty By-law No. 5054 which outlines the process for resolution of disputed parking tickets. Administrative Monetary Penalty By-law No. 5054 requires the appointment of an Adjudicator to conduct hearings to review disputed penalty notices that are not resolved through the City's internal screening process. An Adjudicator is an independent and impartial individual that will adjudicate penalty notices that are filed in accordance with the by-law.

COUNCIL POLICY / RESOLUTION OR GOAL:

Goal #2: Delivery efficient and accountable government.

APPLICABLE LEGISLATION, BY-LAWS, STUDIES, PLANS:

- 1. Administrative Monetary Penalty By-law No. 5054;
- 2. Parking By-law No. 5053; and
- 3. Summary Convictions Procedures Act RSNWT 1988, c.S-15

CONSIDERATIONS:

Legislation

Section 1.1 of the *Summary Convictions Procedures Act* states that the Act doesn't apply to contravention of municipal parking tickets if Council has established an administrative monetary penalty regime. On September 1, 2022 the City implemented the Administrative Monetary Penalty System (AMPS) that was approved through Administrative Monetary Penalty By-law No. 5054.

ALTERNATIVES TO RECOMMENDATION:

No viable alternative has been identified.

RATIONALE:

The role of the Adjudicator is prescribed within Administrative Monetary Penalty By-law No. 5054 including, but not limited to:

- (i) conduct hearings in accordance with the by-law and any policies or procedures established by the City;
- (ii) give the parties to the adjudication an opportunity to be heard and to ensure all parties have been provided with the opportunity to examine and make copies of any information has been submitted for the purpose of the adjudication;
- (iii) render a decision, based on the evidence provided, to confirm, reduce or cancel the penalty notice; and
- (iv) provide written decisions with reasons to be provided to the person(s) who requested the adjudication and to the City.

The appointment of an Adjudicator is required pursuant to Administrative Monetary Penalty By-law No. 5054.

ATTACHMENTS:

None.



MEMORANDUM TO COMMITTEE

COMMITTEE: Governance and Priorities/Council

DATE: September 26, 2022

DEPARTMENT: Mayor's Office

ISSUE: Whether to authorize the Mayor to travel to Victoria, B.C. from October 3 - 4, 2022 to

attend the Livable Cities Forum.

RECOMMENDATION:

That the Mayor be authorized to travel to Victoria, B.C. from October 3 - 4, 2022 to attend the Livable Cities Forum.

BACKGROUND:

Invitees to the panel at the Livable Cities Forum include the Honourable Steven Guilbeault, Minister of Environment and Climate Change, Mayor Kate Rogers, City of Fredericton and Mayor Rebecca Alty, Mayor of Yellowknife.

COUNCIL POLICY / RESOLUTION OR GOAL:

Policy 260-T1 A policy to outline the procedures for authorizing members of Council to travel

for City related business.

Motion #0373-02 It is the policy of the City of Yellowknife that Members of Council submit a

written travel expense claim together with a daily diary of activities while on City

sponsored travel upon their return.

APPLICABLE LEGISLATION, BY-LAWS, STUDIES, PLANS:

- 1. Council Remuneration By-law No. 4982, and
- 2. Financial Administration By-law No. 4206, as amended.

CONSIDERATIONS:

Budget

For 2022, \$16,000 has been allocated for Mayor and Council travel of which \$0 has been spent.

Travel authorization should be prioritized based on Council priorities and emerging opportunities, and should be approved by Council on a case-by-case basis in advance of each conference.

The cost estimate for attendance at the 2022 Livable Cities Forum is as follows:

<u>Livable Cities Forum (Victoria, B.C.) October 3 - 4, 2022</u>

| Registration | \$ 199.00 | (Speaker Rate) |
|-----------------------|-------------------|-------------------------------|
| Accommodation | \$ 558.00 | (\$279.00 per day X 2 nights) |
| Flights | \$ 1,615.00 | (Return Flight) |
| Meals and Incidentals | \$ 409. <u>50</u> | (\$136.50 per day x 3 day) |
| Approximate cost: | \$ 2,781.50 | |

ALTERNATIVES TO RECOMMENDATION:

That Council not authorize the Mayor to travel to Victoria, B.C. from October 3 - 4, 2022 to attend the Livable Cities Forum.

RATIONALE:

The Livable Cities Forum provides an ideal opportunity to engage with Canadian and international experts on leading edge climate adaptation and mitigation practices that are central to the future prosperity and well-being of communities. The forum will look at efforts to address social vulnerabilities exposed through the COVID-19 pandemic, and efforts to increase climate resilience and achieve net-zero in communities across Canada through an equity lens.

ATTACHMENTS:

None.

Prepared: September 1, 2022/PM



MEMORANDUM TO COMMITTEE

COMMITTEE: Governance and Priorities/Council

DATE: September 26, 2022

DEPARTMENT: Community Services

ISSUE: Whether to approve the recommendations of the City of Yellowknife Community

Advisory Board on Homelessness to allocate Incremental Reaching Home funding

for the 2022/2023 fiscal year.

RECOMMENDATION:

That Council approve the recommendation from the City of Yellowknife Community Advisory Board on Homelessness (CAB) to allocate \$1,388,373 of the Incremental 2022-2023 Reaching Home - Canada's Strategy to End Homelessness funding as follows:

Housing First for Adults: \$14,000
Housing First for Families: \$26,000
Prevention & Shelter Diversion: \$146,000

Direct staff to work with Canadian Mortgage Housing Corporation (CMHC) on transferring Aspen Apartments to an organization for non-market housing.

That CAB reconvene at the beginning of November 2022, at the latest, to evaluate progress and determine next steps with the funding.

BACKGROUND:

Reaching Home – Canada's Strategy to End Homelessness is a federal program aimed at preventing and reducing homelessness by providing direct support and funding to designated communities (urban centres), Indigenous communities, territorial communities and rural and remote communities across Canada.

As a Community Entity for this program the City of Yellowknife holds a 5-year funding agreement with Employment and Social Development Canada and has received the following amounts in base funding in the prior three years of this agreement:

| 2019-2020 | \$1,216,770 |
|-----------|-------------|
| 2020-2021 | \$1,206,770 |
| 2021-2022 | \$1,206,770 |
| 2022-2023 | \$1,202,270 |

The City of Yellowknife will receive \$1,388,373 in Incremental Reaching Home funding for the 2022-2023 fiscal year, of which \$102,000 is allocated to the City of Yellowknife for administrative costs and funds the Homelessness Resource Coordinator position and fifty percent of the Homelessness Specialist position. Additionally, \$56,680 of these funds will be directed towards supporting Coordinated Access as per Reaching Home directives.

COUNCIL POLICY / RESOLUTION OR GOAL:

Goal #3 Ensuring a high quality of life for all, including future generations.

Objective 3.3 Work with partners to address pressing social issues.

Action 3.3.2 Focus on bringing partners and funding to support the implementation of the

City's 10 Year Plan to End Homelessness.

APPLICABLE LEGISLATION, BY-LAWS, STUDIES, PLANS:

Everyone is Home – Yellowknife's 10 Year Plan to End Homelessness.

CONSIDERATIONS:

Existing Programs/Services

Under Reaching Home: Canada's Strategy to End Homelessness, the City of Yellowknife has allocated funding to the three services identified above over the previous three years of the five-year funding agreement.

ALTERNATIVES TO RECOMMENDATION:

That Council approve an alternate allocation of the Incremental Reaching Home funds of \$1,388,373 for the 2022-2023 fiscal year.

RATIONALE:

Supporting the motion of the CAB to utilize the Reaching Home funding for individuals and families experiencing homelessness and at imminent risk of homelessness to keep those that are currently housed from entering homelessness and those that are homeless, providing a safe temporary shelter.

ATTACHMENTS:

Community Advisory Board on Homelessness Minutes May 12, 2022 (DM#691282)

Prepared: May 13, 2022; EB Revised: September 21, 2022; PM



Community Advisory Board on Homelessness May 12, 2022 at 9:00 a.m. Via Video/Teleconference

MINUTES

Minutes of a meeting held on Thursday, May 12, 2022 at 9:00 a.m. The following Committee members called into the meeting:

Present: Councillor S. Morgan, Chair,

Mayor R. Alty, ex-officio,

J. Brinson, R. Cook, W. Cook,

H. Dumbuya-Sesay, D. McKee (9:10 a.m.),

T. Roberts, N. Sowsun,

R. Warburton, and

C. Wyman.

The following advisory members called into the meeting:

Cpl. M. Steele, and

T. Pope.

The following representative of the Federal Government called into the meeting:

R. Kelly.

The following members of Administration called into the meeting:

C. Saunders,

E. Beeching, and

C. Lewylle.

Call to Order & Introductions

1. The meeting was called to order at 9:05 a.m.

Opening Statement

2. Councillor S. Morgan read the Opening Statement.

Approval of Agenda

3. Committee approved the Agenda as presented.



Disclosure of Pecuniary Interest

4. T. Roberts, H. Dumbaya-Sesay, R. Warburton and W. Cook declared a conflict of interest with respect to Item #8, on the Agenda, Discussion and Vote on Incremental Funding Allocations, due to their employment.

Update on Awarded Contracts for Reaching Home 2022/2023 Base Funding

- 5. Administration provided an update on awarded contracts for Reaching Home 2022/2023 base funding.
- 6. J. Brinson left the meeting at 9:20 a.m.

Presentation of Reaching Home Incremental Funding and Potential Allocation Options

7. Committee heard a presentation from Administration detailing funding allocation options.

Discussion and Vote on Incremental Funding Allocations

- 8. Committee discussed funding allocations.
- 9. Committee recessed at 10:15 a.m. and reconvened at 10:30 a.m.
- 10. R. Cook left the meeting at 10:20 a.m.
- 11. C. Wyman moved,
 - R. Alty seconded,

That funding be allocated as follows:

Housing First for Adults: \$14,000

Housing First for Families: \$26,000

Prevention & Shelter Diversion: \$146,000

Direct staff to work with CMHC on transferring Aspen Apartments to an organization for non-market housing.

That CAB reconvene at the beginning of November 2022 at the latest, to evaluate progress and determine next steps with the funding.

MOTION CARRIED UNANIMOUSLY

Next CAB Meeting

12. The next meeting will be scheduled for early September 2022.

Adjournment

13. The meeting was adjourned at 11:00 a.m.

Prepared: May 12, 2022 GW/cl

DM#691282 Page 2